offered pursuant to paragraph (c) of this section.

Subpart G—Review and Assessment of State Agency Compliance With Job Service Regulations

AUTHORITY: Wagner-Peyser Act of 1933, as amended, 29 U.S.C. 49 $et\ seq.$ 5 U.S.C. 301 $et\ seq.$

§658.600 Scope and purpose of subpart.

This subpart sets forth the regulations governing review and assessment of State agency compliance with the Job Service regulations at 20 CFR parts 601, 602, 603, 604, 620, 621, 651–658 and 29 CFR part 8. All recordkeeping and reporting requirements contained in parts 653 and 658 have been approved by the Office of Management and Budget as required by the Federal Reports Act of 1942.

§658.601 State agency responsibility.

- (a) Each State agency shall establish and maintain a self-appraisal system for job service operations to determine success in reaching goals and to correct deficiencies in performance. The self-appraisal system shall include numerical (quantitative) appraisal and non-numerical (qualitative) appraisal.
- (1) Numerical appraisal at the local office level shall be conducted as follows:
- (i) Performance shall be measured on a quarterly-basis against planned service levels as stated in the State Program and Budget Plan (PBP). The State plan shall be consistent with numerical goals contained in local office plans.
- (ii) To appraise numerical activities/indicators, actual results as shown on the Employment Security Automated Reporting System (ESARS) tables and Cost Accounting Reports shall be compared to planned levels. Variances between achievement and plan shall be identified.
- (iii) When the numerical appraisal of required activities/indicators identifies significant variances from planned levels, additional analysis shall be conducted to isolate possible contributing factors. This data analysis shall in-

clude, as appropriate, comparisons to past performance, attainment of PBP goals and consideration of pertinent non-numerical factors.

- (iv) Results of local office numerical reviews shall be documented and significant deficiencies identified. A corrective action plan as described in paragraph (a)(6) shall be developed to address these deficiencies.
- (v) The result of local office appraisal, including corrective action plans, shall be communicated in writing to the next higher level of authority for review. This review shall cover adequacy of analysis, appropriateness of corrective actions, and need for higher level involvement. When this review is conducted at an area or district office, a report describing local office performance within the area or district jurisdiction shall be communicated to the central office on a quarterly basis.
- (2) Numerical appraisal at the central office level shall be conducted as follows:
- (i) Performance shall be measured on a quarterly basis against planned service levels as stated in the State Program and Budget Plan (PBP). The State plan shall be consistent with numerical goals contained in local office plans.
- (ii) To appraise these key numerical activities/indicators, actual results as shown on the Employment Security Automated Reporting System (ESARS) tables and Cost Accounting Reports shall be compared to planned levels. Variances between achievement and plan shall be identified.
- (iii) The central office shall review Statewide data, and performance against planned service levels as stated in the State Program and Budget Plan (PBP) on at least a quarterly basis to identify significant Statewide deficiencies and to determine the need for additional analysis, including identification of trends, comparisons to past performance, and attainment of PBP goals.
- (iv) Results of numerical reviews shall be documented and significant deficiencies identified. A corrective action plan as described in paragraph (a) (5) of this section shall be developed to address these deficiencies. These plans shall be submitted to the ETA

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Regional Office as part of the periodic performance process described at 20 CFR 658.603(d)(2).

- (3) Nonnumerical (qualitative) appraisal of local office job service title III activities shall be conducted at least annually as follows:
- (i) Each local office shall assess the quality of its services to applicants, employers, and the community and its compliance with Federal regulations.
- (ii) At a minimum, nonnumerical review shall include an assessment of the following factors:
- (A) Appropriateness of services provided to applicants and employers;
- (B) Timely delivery of services to applicants and employers;
- (C) Staff responsiveness to individual applicant and employer needs;
- (D) Thoroughness and accuracy of documents prepared in the course of service delivery; and
- (E) Effectiveness of JS interface with external organizations, *i.e.*, other ETA funded programs, community groups, etc.
- (iii) Nonnumerical review methods shall include:
 - (A) Observation of processes;
- (B) Review of documents used in service provisions; and
- (C) Solicitation of input from applicants, employers, and the community.
- (iv) The result of nonnumerical reviews shall be documented and deficiencies identified. A corrective action plan that addresses these deficiencies as described in paragraph (a)(6) of this section shall be developed.
- (v) The result of local office nonnumerical appraisal, including corrective actions, shall be communicated in writing to the next higher level of authority for review. This review shall cover thoroughness and adequacy of local office appraisal, appropriateness of corrective actions, and need for higher level involvement. When this review is conducted at an area or district level, a report summarizing local office performance within that jurisdiction shall be communicated to the central office on an annual basis.
- (4) As part of its oversight responsibilities, the central office shall conduct onsite reviews in those local offices which show continuing internal problems or deficiencies in perform-

ance as indicated by such sources as data analysis, nonnumerical appraisal, or other sources of information.

- (5) Nonnumerical (qualitative) review of central office job service activities shall be conducted as follows:
- (i) Central office operations shall be assessed annually to determine compliance with Federal regulations and to assess progress made on annually established work plans established for central office staff.
- (ii) Results of nonnumerical reviews shall be documented and deficiencies identified. A corrective action plan that addresses these deficiencies shall be developed.
- (6) Corrective action plans developed to address deficiencies uncovered at any administrative level within the State as a result of the self-appraisal process shall include:
- (i) Specific descriptions of the type of action to be taken, the time frame involved and the assignment of responsibility.
- (ii) Provision for the delivery of technical assistance as needed.
- (iii) A plan to conduct follow-up on a timely basis to determine if action taken to correct the deficiencies has been effective.
- (7) (a) The provisions of the JS regulations which require numerical and nonnumerical assessment of service to special applicant groups, e.g., services to veterans at 20 CFR 653.221 through 653.230 and services to MSFWs at 20 CFR 653.108, are supplementary to the provisions of this section.
- (b) Each State Administrator and local office manager shall assure that their staffs know and carry out JS regulations, including regulations on performance standards and program emphases, and any corrective action plans imposed by the State agency or by the ETA.
- (c) Each State Administrator shall assure that the State agency complies with its approved program budget plan.
- (d) Each State Administrator shall assure to the maximum extent feasible the accuracy of data entered by the State agency into ETA required management information systems. Each State agency shall establish and maintain a data validation system pursuant to ETA instructions. The system shall

review every local office at least once every four years. The system shall include the validation of time distribution reports and the review of data gathering procedures.

§658.602 ETA national office responsibility.

The ETA national office shall:

(a) Monitor ETA regional offices' car-

rying out of JS regulations;

- (b) From time to time, conduct such special reviews and audits as necessary to monitor ETA regional office and State agency compliance with JS regulations:
- (c) Offer technical assistance to the ETA regional offices and State agencies in carrying out JS regulations and programs;
- (d) Have report validation surveys conducted in support of resource allo-
- (e) Develop tools and techniques for reviewing and assessing State agency performance and compliance with JS regulations.
- (f) ETA shall appoint a National MSFW Monitor Advocate, who shall devote full time to the duties set forth in this subpart. The National MSFW Monitor Advocate shall:
- (i) Review the effective functioning of the Regional and State MSFW Monitor Advocates;
- (ii) Review the performance of State agencies in providing the full range of JS services to MSFWs;
- (iii) Take steps to resolve or refer JSrelated problems of MSFWs which come to his/her attention;
- (iv) Take steps to refer non JS-related problems of MSFWs which come to his/her attention;
- (v) Recommend to the Administrator changes in policy toward MSFWs; and
- (vi) Serve as an advocate to improve services for MSFWs within JS. The National MSFW Monitor Advocate shall be a member of the National Farm Labor Coordinated Enforcement Staff Level Working Committee.
- (1) The National MSFW Monitor Advocate shall be appointed by the Administrator after informing farmworker organizations and other organizations with expertise concerning MSFWs of the openings and encouraging them to refer qualified appli-

cants to apply through the federal merit system. Among qualified candidates, determined through merit systems procedures, individuals shall be sought who meet the criteria used in the selection of the State MSFW Monitor Advocates, as provided §653.108(b).

- (2) The National MSFW Monitor Advocate shall be assigned staff necessary to fulfill effectively all the responsibilities set forth in this subpart.
- (3) The National MSFW Monitor Advocate shall submit an annual report ("Annual Report") to the Administrator, the ETA Assistant Secretary, and the National Farm Labor Coordinating Committee covering the matters set forth in this subpart.
- (4) The National MSFW Monitor Advocate shall monitor and assess State agency compliance with JS regulations affecting MSFWs on a continuing basis. His/her assessment shall consider
- (i) Information from Regional and State MSFW Monitor Advocates;
- (ii) Program performance data, including the service indicators;
- (iii) Periodic reports from regional offices:
 - (iv) All federal on-site reviews;
 - (v) Selected State on-site reviews:
- (vi) Other relevant reports prepared by USES;
- (vii) Information received from farmworker organizations and employers;
- (viii) His/her personal observations from visits to State JS offices, agricultural work sites and migrant camps. In the Annual Report, the National MSFW Monitor Advocate shall include both a quantitative and qualitative analysis of his/her findings and the implementation of his/her recommendations by State and federal officials, and shall address the information obtained from all of the foregoing sources.
- (5) The National MSFW Monitor Advocate shall review the activities of the State/federal monitoring system as it applies to services to MSFWs and the JS complaint system including the effectiveness of the regional monitoring function in each region and shall recommend any appropriate changes in